SENATE CONCURRENT RESOLUTION No. 123

STATE OF NEW JERSEY

213th LEGISLATURE

INTRODUCED OCTOBER 16, 2008

Sponsored by:

Senator LEONARD LANCE
District 23 (Warren and Hunterdon)
Senator THOMAS H. KEAN, JR.
District 21 (Essex, Morris, Somerset and Union)

Co-Sponsored by:

Senators Bateman, Allen, Bucco, Cardinale, Baroni, O'Toole, Ciesla, Haines, Beck, S.Kean and Oroho, Connors

SYNOPSIS

Finds that NJTA proposal to increase tolls on NJ Turnpike and Garden State Parkway to, in part, finance a new trans-Hudson River rail tunnel is inconsistent with legislative intent of P.L.2003, c.79, s.9.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 11/14/2008)

- 1 A CONCURRENT RESOLUTION declaring toll increases proposed by 2 the New Jersey Turnpike Authority inconsistent with legislative intent, as provided under Article V, Section IV, paragraph 6 of 3 4 the Constitution of the State of New Jersey. 5 6 WHEREAS, Construction of the proposed new tunnel under the 7 Hudson River to serve trains moving between New Jersey and 8 New York City is an important mass transportation project that 9 should be developed and financed in a manner that is both
- WHEREAS, The New Jersey Turnpike Authority has proposed administrative action to increase tolls on users of the New Jersey Turnpike and Garden State Parkway and to use a portion of the revenue from that increase to finance the construction of the new tunnel; and

responsible and consistent with current law; and

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- WHEREAS, In 2003, the Legislature passed Senate Bill No. 2352,
 legislation merging the two toll road authorities that had the
 responsibility of separately operating and maintaining the Garden
 State Parkway and the New Jersey Turnpike; and
- WHEREAS, Section 9 of the legislation amended N.J.S.A.27:23-5 to provide that no toll revenue derived from the New Jersey Turnpike or Garden State Parkway shall be used for a project other than a highway project except on an interim basis; and
- WHEREAS, The plain meaning of that provision is that users of those
 toll roads shall not be forced to pay for, or subsidize, projects other
 than core projects related to the New Jersey Turnpike and the
 Garden State Parkway; and
- WHEREAS, This understanding of the plain meaning of section 9 is supported by the recorded testimony of sponsors, and of the then Commissioner of Transportation who helped draft the legislation, who repeatedly and publicly indicated that one of the overarching purposes of the legislation was to make commuting less costly for users of the toll roads; and
- WHEREAS, When asked whether the legislation would permit tolls to be used to pay for mass transit projects, the then Commissioner explicitly indicated that, under the terms of the legislation, tolls could not be used in support of projects other than core toll road projects and even cited a mass transit project as a project that could not be funded with tolls; and
- WHEREAS, At no time during the consideration and passage of Senate
 Bill No. 2352 was there any indication of Legislative intent, as
 expressed in the language of the legislation, that the bill would
 allow the Turnpike Authority to force toll road users to pay for
 mass transit projects; and
- WHEREAS, Construction of a new tunnel to serve trains moving between New Jersey and New York City is clearly not a project that may be funded with a subsidy for users of the toll roads; and

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WHEREAS, The Turnpike Authority is without authority under State law to force users of the New Jersey Turnpike and the Garden State Parkway to pay to construct a new tunnel to serve trains moving between New Jersey and New York City; now, therefore,

BE IT RESOLVED by the Senate of the State of New Jersey (the General Assembly concurring):

1. Pursuant to Article V, Section IV, paragraph 6 of the Constitution of the State of New Jersey, the Legislature may review any rule or regulation of an administrative agency to determine if the rule or regulation is consistent with the intent of the Legislature.

2. The Legislature finds that the proposal of the New Jersey Turnpike Authority to increase tolls on users of the New Jersey Turnpike and Garden State Parkway to, in part, finance a new tunnel to serve trains moving between New Jersey and New York City is not consistent with the legislative intent of subsection g. of N.J.S.A.27:23-5 as amended by P.L.2003, c.79.

3. The Clerk of the General Assembly and the Secretary of the Senate shall transmit a duly authenticated copy of this concurrent resolution to the Governor and the chairman of the New Jersey Turnpike Authority.

4. The New Jersey Turnpike Authority shall, pursuant to Article V, Section IV, paragraph 6 of the Constitution of the State of New Jersey, have 30 days following transmittal of this resolution to amend or withdraw the proposed administrative action to increase tolls or the Legislature may, by passage of another concurrent resolution, exercise its authority under the Constitution to invalidate the proposed administrative action or prohibit the administrative action from taking effect.

STATEMENT

This concurrent resolution begins the process of legislatively invalidating the New Jersey Turnpike Authority's efforts to unlawfully force users of the New Jersey Turnpike and Garden State Parkway to pay the cost of a new tunnel to serve trains moving between New Jersey and New York City. Plain language and the legislative history of legislation enacted in 2003 clearly prohibits the Turnpike Authority from forcing toll road users to pay to construct or subsidize mass transit projects.

Specifically, this concurrent resolution declares the toll increases being pursued by the Turnpike Authority to be inconsistent with the intent of the Legislature as expressed in the language of the

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- 1 authorizing statute and, pursuant to the New Jersey Constitution,
- 2 provides the agency with 30 days to withdraw or amend the toll
- 3 increases or face a second resolution that would invalidate them.